SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT <u>OWOSSO, MICHIGAN</u>

> FINANCIAL STATEMENTS JUNE 30, 2023



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## **INDEPENDENT AUDITOR'S REPORT**

September 28, 2023

Board of Education Shiawassee Regional Educational Service District Owosso, Michigan

#### **Report on the Audit of the Financial Statements**

#### Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Shiawassee Regional Educational Service District (School District), as of and for the year ended June 30, 2023 and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Shiawassee Regional Educational Service District as of June 30, 2023 and the respective changes in financial position for the year then ended in accordance with U.S. generally accepted accounting principles.

### **Basis for Opinions**

We conducted our audit in accordance with U.S. generally accepted auditing standards (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with U.S. generally accepted accounting principles; and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.





In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards*, will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentation or the override of internal control. Misstatements, including omissions, are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Shiawassee Regional Educational Service District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Shiawassee Regional Educational Service District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.



#### **Required Supplementary Information**

U.S. generally accepted accounting principles requires that the management's discussion and analysis, budgetary comparison information and pension and OPEB schedules, as noted in the table of contents to be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The combining non-major fund financial statements and schedule of expenditures of federal awards as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly for the underlying accounting and other records used to prepare the basis financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining non-major fund financial statements and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 28, 2023, on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

Weinlander Fitzhugh

Our discussion and analysis of Shiawassee Regional Educational Service District's (School District) financial performance provides an overview of the School District's financial activities for the fiscal year ended June 30, 2023.

### **Financial Highlights**

The School District's net position increased by \$6,033,609 or 27%. Program revenues were \$24,229,147 or 56% of total revenues, and general revenues were \$19,076,072 or 44%.

The General Fund reported a positive fund balance of \$2,580,234. The Special Education Fund reported a positive fund balance of \$11,840,701.

#### **Using this Annual Financial Report**

This annual financial report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the School District financially as a whole. The *District-wide Financial Statements* provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. The fund financial statements provide the next level of detail. For governmental activities, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements look at the School District's operations in more detail than the district-wide financial statements by providing information about the School District's most significant funds - the General Fund and Special Education Fund with all other funds presented in one column as nonmajor funds. The following summarizes the presentation included in this annual financial report.

Management's Discussion and Analysis (MD&A) (Required Supplemental Information)

**Basic Financial Statements** 

- District-wide Financial Statements
- Fund Financial Statements
- Notes to the Basic Financial Statements

Budgetary Information for the General Fund and Special Education Fund (Required Supplemental Information)

Pension Schedules (Required Supplemental Information)

OPEB Schedules (Required Supplemental Information)

Other Supplemental Information

#### **Reporting the District as a Whole**

#### The Statement of Net Position and Statement of Activities

One of the most important questions asked about the School District's finances is: "Is the School District better or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the School District as a whole and about its activities in a manner that helps to answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by private sector companies. All of the current year's revenues and expenses are taken into consideration regardless of when cash is received or paid.

These two statements report the School District's net position as a way to measure the School District's financial position. The change in net position provides the reader a tool to assist in determining whether the School District's financial health is improving or deteriorating. The reader will need to consider other nonfinancial factors such as property tax base, student enrollment growth and facility conditions in arriving at their conclusion regarding the overall health of the School District.

#### **Reporting the District's Most Significant Funds**

#### Fund Financial Statements

The School District's fund financial statements provide detailed information about the most significant funds - not the School District as a whole. Some funds are required to be established by State law and by bond covenants. Other funds are established to help it control and manage money for particular purposes or to meet legal responsibilities for using certain taxes, grants and other sources of revenue.

#### Governmental Funds

Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources available to spend in the near future to finance the School District's programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the basic financial statements.

### **District-wide Financial Analysis**

The statement of net position provides the perspective of the School District as a whole. Exhibit A provides a summary of the School District's net position as of June 30, 2023 and 2022:

Exhibit A	Governmental Activities				
		2023		2022	
Assets					
Current and other assets	\$	28,610,681	\$	23,321,538	
Capital assets - net of accumulated depreciation	Ψ	4,464,687	Ψ	4,204,630	
Cupital assets net of accumulated approximitin		1,101,007		1,201,030	
Total assets		33,075,368		27,526,168	
Deferred Outflows of Resources					
Related to OPEB		3,379,378		2,264,743	
Related to pensions	. <u> </u>	13,215,416	5,709,50		
Total deferred outflows of resources		16,594,794		7,974,250	
Liabilities					
Current liabilities		9,421,537		8,420,581	
Long-term liabilities		47,181,278		30,623,722	
Total liabilities		56,602,815		39,044,303	
Deferred Inflows of Resources					
Related to pensions		4,308,698		11,995,477	
Related to OPEB		5,485,724		7,221,322	
Total deferred inflows of resources		9,794,422		19,216,799	
Net Position					
Net investment in capital assets		4,464,687		4,204,630	
Restricted		2,734,844		2,122,080	
Unrestricted		(23,926,606)		(29,087,394)	
Total net position	\$	(16,727,075)	\$	(22,760,684)	

The analysis above focuses on net position (see Exhibit A). The School District's net position of governmental activities was \$(16,727,075) at June 30, 2023. Investment in property and equipment, net of related debt totaling \$4,464,687, compares the original costs less depreciation of the School District's capital assets to long-term debt used to finance the acquisition of those assets. Restricted net position is reported separately to show legal constraints from debt requirements and legislation that limit the School District's ability to use that net position for day-to-day operations.

The \$(23,926,606) in unrestricted net position of governmental activities represents the *accumulated* results of all past years' operations. The operating results of the General Fund will have a significant impact on the change in unrestricted net position from year to year.

The School District implemented GASB Statement No. 68 in 2015. The effect of this Statement required the School District to report in the summary of net position, a liability of \$44,521,443 for 2023 and \$28,708,547 for 2022.

The School District implemented GASB Statement No. 75 in 2018. The effect of this Statement required the School District to report in the summary of net position, a liability of \$2,562,728 for 2023 and \$1,835,045 for 2022.

The results of this year's operations for the School District as a whole are reported in the statement of activities. Exhibit B provides a summary of the changes in net position for the years ended June 30, 2023 and 2022.

Exhibit B	Governmental Activities					
	2023			2022		
Revenues						
Program revenue:						
Charges for services	\$	6,116,038	\$	6,449,856		
Grants and categoricals		18,113,109		15,001,078		
General revenue:						
Property taxes		13,344,853		9,988,860		
State aid		3,872,877		4,038,567		
Other		1,858,342		769,363		
Total revenues		43,305,219		36,247,724		
Function/Program Expenses						
Instruction		4,917,496		4,427,240		
Support services		23,898,420		20,245,594		
Community services		1,095,958		1,069,828		
Capital outlay		619,714		118,281		
Transfers out to other local districts		6,235,782		4,810,232		
Student/school activities		18,425		12,337		
Depreciation (unallocated)		485,815		458,172		
Total expenses		37,271,610		31,141,684		
Change in Net Position	\$	6,033,609	\$	5,106,040		

As reported in the statement of activities, the cost of all of our governmental activities this year was \$37,271,610. Certain activities were partially funded from those who benefited from the programs, \$6,116,038, or by the other governments and organizations that subsidized certain programs with grants and categoricals of \$18,113,109. We paid for the remaining "public benefit" portion of our governmental activities with \$13,344,853 in taxes, \$3,872,877 in State aid and with our other revenues, such as interest and entitlements.

The School District's governmental activities had an increase in net position of \$6,033,609. The major reason for this was an increase in revenues for grants and categoricals, property taxes and state aid and a decrease in expenses for instruction and support services.

## The School District's Funds

The School District uses funds to help it control and manage money for particular purposes. Looking at funds helps the reader consider whether the School District is being accountable for the resources taxpayers and others provide to it and may provide more insight into the School District's overall financial health.

The School District's governmental and internal service funds reported a combined fund balance/net position of \$19,189,144, which is above last year's total of \$14,900,957. The schedule below indicates the fund balance and the total change in fund balances as of June 30, 2023 and 2022.

	Balance 6/30/2023	Balance 6/30/2022	Increase (Decrease)
General Fund	\$ 2,580,234	\$ 2,575,665	\$ 4,569
Special Education Fund	11,840,701	11,173,683	667,018
Vocational Education	1,754,590	0	1,754,590
Student Activities Fund	30,905	31,619	(714)
Capital Projects Fund	2,734,844	2,122,080	612,764
	18,941,274	15,903,047	3,038,227
Self-funded Health Fund	247,870	(1,002,090)	1,249,960
	\$ 19,189,144	\$ 14,900,957	\$ 4,288,187

- Our General Fund increased due to an increase in revenue from local tax sources.
- Our Special Education Fund increased due an increase in revenue from local tax sources.
- Our Vocational Education Fund was approved by voters in August 2022.
- Our Student Activities Funds decreased due to expenses incurred for student activities throughout the fiscal year.
- Our Capital Projects Fund increased due to funding transferred to this fund to help cover the cost of rebuilding the Transportation Building.
- Our Self-Funded Health Fund increased due to continued work to closeout the fund after switching to a different insurance program.

As the graph below illustrates, the largest portions of General Fund expenditures are for salaries and fringe benefits. The School District by nature is a labor intensive organization.



Expenditures

Expenditures have increased by \$1,727,943 adjustments in employee salaries to current market values as a result of the current economic climate, along with additional grant funding that flows through to our local districts.

As the graph below illustrates, the largest portions of Special Education Fund expenditures are for salaries and fringe benefits. The School District by nature is a labor intensive organization.



Expenditures have increased by \$5,958,587 from the prior year mainly due to adjustments in employee salaries to current market values as a result of the current economic climate, along with additional Federal COVID-19 funding for one-time support to programs.

## **Budgetary Highlights**

Over the course of the year, the School District revises its budget to reflect changes in revenues and expenditures. State law requires that the budget be amended to ensure that expenditures do not exceed appropriations. A schedule showing the School District's original and final budget amounts compared with amounts actually paid and received is provided in required supplemental information of these financial statements. Changes to the General Fund and Special Education Fund original budget were as follows:

- Budgeted revenues for the General Fund were increased by \$561,865 due to additional Federal and State grants awarded during the fiscal year along with carryover and deferred revenue not accounted for in the original budget.
- Actual revenue for the General Fund was \$1,102,242 less than budgeted revenue due to Federal and State grants being deferred into the 2023-2024 fiscal year as programs continue to be delivered through the next school year.
- Budgeted expenditures for the General Fund were decreased by \$302,190. This decrease was due to adjustments to Federal and State grants, carryover, and staff that occurred after the original budget was passed.
- Actual expenditures for the General Fund were \$2,017,282 less than budgeted expenditures due to Federal and State grants being deferred into the 2023-2024 fiscal year as programs continue to be delivered through the next school year
- Budgeted revenues for the Special Education Fund were increased by \$2,511,297 due to additional Federal and State grants awarded during the fiscal year along with carryover and deferred revenue not accounted for in the original budget.
- Actual revenue for the Special Education Fund was \$2,987,411 more than budgeted revenues due to Federal and State grants being deferred into the 2023-2024 fiscal year as programs continue to be delivered through the next school year.
- Budgeted expenditures for the Special Education Fund were increased by \$4,132,871. This increase was due to to adjustments to Federal and State grants, carryover, and staff that occurred after the original budget was passed.
- Actual expenditures for the Special Education Fund were \$1,881,953 less than budgeted expenditures due to Federal and State grants being deferred into the 2023-2024 fiscal year as programs continue to be delivered through the next school year.

## **Capital Assets**

At June 30, 2023, the School District had \$4,464,687 invested in a broad range of capital assets, including land, buildings, furniture and equipment. This amount represents a net increase (including additions and disposals) of 6% from last year.

	2023		 2022
Land	\$	13,138	\$ 13,138
Buildings and improvements		5,249,418	5,828,087
Land improvements		248,956	248,956
Equipment and furniture		1,437,354	1,350,753
Vehicles		3,191,408	3,019,421
Construction in progress		553,572	 0
Total capital assets		10,693,846	10,460,355
Less accumulated depreciation		6,229,159	 6,255,725
Net capital assets	\$	4,464,687	\$ 4,204,630

This year's government activities additions of \$1,156,428 were for library software, two Ford Flexes, three new buses, a vehicle lift, a 2022 Ford F350, janitor equipment, a new copier, a new building, and a salt spreader.

We present more detailed information about our capital assets in the notes to the financial statements.

### Factors Expected to have an Effect on Future Operations

The following factors will affect the School District in the future and were considered in preparing the School District's budget for the 2023-2024 fiscal year:

Foundation Allowance – No increase was budgeted for in 2023-2024. Senate Bill 173, which was approved after the adoption of our initial budget, increased the per pupil foundation allowance to \$9,608 for the 2023-2024 fiscal year (up from \$9,150 in 2022-2023). The political debate regarding the funding of public education and the current economic climate in the State of Michigan may affect future fiscal year estimates.

Retirement Rate – The continuing cost of health insurance to current and potential retirees drives the recommended rates provided by Michigan School Employees Retirement System to the legislature for approval. In 2023-2024, the rate is anticipated to increase to 31.34%. In addition, the District will be required to pay 16.89% for all wages earned October 1, 2023 and later, for the Unfunded Actuarial Accrued Liability (UAAL).

Medical Insurance Rates – In 2023-2024, the rate is anticipated to increase by the allotted annual cap rate of 4.1% through December 2024.

## **Requests for Information**

This financial report is designed to provide a general overview of the School District's finances for all those with an interest in the School District. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Business Office Shiawassee Regional Education Service District 114 West North Street Owosso, MI 48867

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Statement of Net Position June 30, 2023

	Governmental Activities
Cash and investments	\$ 22,186,019
Receivables - net:	
Accounts receivable	832,015
Due from other governmental units	5,164,573
Prepaid expenses	428,074
Capital assets less accumulated depreciation \$6,229,159	4,464,687
Total assets	33,075,368
Deferred Outflows of Resources	
Related to pensions	13,215,416
Related to OPEB	3,379,378
Total deferred outflows of resources	16,594,794
Liabilities	
Accounts payable	53,740
Acrued payroll and other liabilities	2,052,045
Unearned revenue	7,315,752
Long-term liabilities:	· /- · /· ·
Due in more than one year	97,107
Net pension liability	44,521,443
Net OPEB liability	2,562,728
Total liabilities	56,602,815
Deferred Inflows of Resources	
Related to pensions	4,308,698
Related to OPEB	5,485,724
Total deferred inflows of resources	9,794,422
Net Position	
Net investment in capital assets	4,464,687
Restricted for capital projects	2,734,844
Unrestricted	(23,926,606)
Total net position	<u>\$ (16,727,075)</u>

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Statement of Activities For the Year Ended June 30, 2023

				Program Revenues			Governmental <u>Activities</u> Net (Expense)
		Expenses	(	Charges for Services		Operating Grants/ Contributions	Revenue and Changes in Net Position
Functions/Programs							
Primary government - Governmental activities:							
Instruction Support services Community services Capital outlay Transfers out to other local	\$	4,917,496 23,898,420 1,095,958 619,714	\$	1,252,036 4,820,528 26,879 0	\$	961,126 13,316,568 0 0	\$ (2,704,334) (5,761,324) (1,069,079) (619,714)
districts Student/school activities Depreciation (unallocated)		6,235,782 18,425 485,815		0 16,595 0		3,834,300 1,115 0	(2,401,482) (715) (485,815)
Total governmental activities	\$	37,271,610	\$	6,116,038	\$	18,113,109	(13,042,463)
General revenues: Taxes:							
Property taxes, levied for gener State aid Interest and investment earnings	al pı	ırposes					13,344,853 3,872,877 108,179
Other Gain on disposal of assets							1,283,034 467,129
Total general revenu	les						19,076,072
Change in net position							6,033,609
Net position - beginning of year							(22,760,684)
Net position - end of year							\$ (16,727,075)

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Governmental Funds Balance Sheet June 30, 2023

		General		Special Education Fund	Other Nonmajor overnmental Funds	 Total
		Assets				
Cash and investments	\$	5,801,933	\$	12,523,868	\$ 3,581,149	\$ 21,906,950
Receivables - net:						
Accounts receivable		466,676		364,888	451	832,015
Due from other funds		2,375,351		196,459	1,789,527	4,361,337
Due from other governmental units		1,926,328		3,196,736	41,509	5,164,573
Prepaid expenditures		252,922		17,282	 0	 270,204
Total assets	\$	10,823,210	\$	16,299,233	\$ 5,412,636	\$ 32,535,079
Liab	iliti	es and Fund	Ba	lance		
Liabilities						
Accounts payable	\$	5,290	\$	40,941	\$ 7,509	\$ 53,740
Due to other funds		646,875		3,491,062	34,331	4,172,268
Accrued payroll and other liabilities		1,344,185		706,657	1,203	2,052,045
Unearned revenue		6,246,626		219,872	 849,254	 7,315,752
Total liabilities		8,242,976		4,458,532	 892,297	 13,593,805
Fund Balance						
Nonspendable - prepaid		252,922		17,282	0	270,204
Restricted for vocational education		0		0	1,754,590	1,754,590
Restricted for capital projects		0		0	2,734,844	2,734,844
Committed for student/school activities		0		0	30,905	30,905
Committed		59,333		572,775	0	632,108
Assigned		95,000		1,333,255	0	1,428,255
Restricted for special education		0		9,917,389	0	9,917,389
Unassigned		2,172,979	-	0	 0	 2,172,979
Total fund balance		2,580,234		11,840,701	 4,520,339	 18,941,274
Total liabilities and fund balance	\$	10,823,210	\$	16,299,233	\$ 5,412,636	\$ 32,535,079

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Reconciliation of Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2023

Total fund balance - governmental funds	\$ 18,941,274
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial	
resources and are not reported in the funds	10 (02 04(
Cost of the capital assets	10,693,846
Accumulated depreciation	(6,229,159)
Deferred outflows used in governmental activities are not	
financial resources and therefore are not reported in governmental funds:	
Related to pensions	13,215,416
Related to OPEB	3,379,378
	0,079,070
Long-term liabilities are not due and payable in the current period and are not reported in the funds:	
Compensated absences	(97,107)
Net pension liability	(44,521,443)
Net OPEB liability	(2,562,728)
Deferred inflows used in governmental activities are not	
recognized as current resources and therefore are not	
reported in governmental funds:	
Related to pensions	(4,308,698)
Related to OPEB	(5,485,724)
Internal service funds are used by the School District to charge costs of employee benefit programs to individual funds. The	
assets and liabilities of the internal service fund are included	
in governmental activities in the statement of net assets	247,870
Total net position - governmental activities	\$(16,727,075)

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance For the Year Ended June 30, 2023

	General	Special Education Fund	Other Nonmajor Governmental Funds	Total
D				
<u>Revenues</u> Local sources	\$ 1,336,987	\$ 12,883,472	\$ 2,534,819	\$ 16,755,278
State sources	7,632,228	10,220,266	13,442	17,865,936
Federal sources	745,737	4,260,632	0	5,006,369
Interdistrict and other sources	2,414,701	522,481	18,092	2,955,274
Total revenues	12,129,653	27,886,851	2,566,353	42,582,857
Expenditures				
Instruction	185,046	4,879,238	348,239	5,412,523
Support services	7,880,963	15,211,590	385,024	23,477,577
Community services	1,075,469	20,176	0	1,095,645
Student activities	0	0	18,424	18,424
Capital outlay	0	1,523,082	598,026	2,121,108
Total expenditures	9,141,478	21,634,086	1,349,713	32,125,277
Excess (deficiency) of revenues over				
expenditures	2,988,175	6,252,765	1,216,640	10,457,580
Other Financing Sources (Uses)				
Operating transfers in	1,368,071	0	1,150,000	2,518,071
Operating transfers out	(575,000)	(3,018,071)	0	(3,593,071)
Transfers out to other local districts	(3,776,677)	(2,567,676)	0	(6,344,353)
Total other financing sources (uses)	(2,983,606)	(5,585,747)	1,150,000	(7,419,353)
Net change in fund balance	4,569	667,018	2,366,640	3,038,227
Fund balance - beginning of year	2,575,665	11,173,683	2,153,699	15,903,047
Fund balance - end of year	\$ 2,580,234	<u>\$ 11,840,701</u>	\$ 4,520,339	\$ 18,941,274

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2023

Net change in fund balance - total governmental funds	\$ 3,038,227
Amounts reported for governmental activities in the statements of activities are different because: Governmental funds report capital outlays as expenditures; in the statement of activities, these costs are allocated over their estimated useful lives as depreciation Depreciation expense	(485,815)
Capital outlay	1,156,428
Gain on disposal of assets	467,129
Increases in compensated absences are reported as a subtraction in expenditures when financial resources are used in the governmental fund in accordance with GASB Interpretation No. 6	(16,977)
Insurance proceeds	(871,472)
Proceeds from sale of fixed assets	(6,214)
Internal service funds are used by the School District to charge costs of employee benefit programs to individual funds. The net change in fund balance of the internal service fund is reported with governmental activities	1,249,960
Some revenue and expenses reported in the statement of activities are not recognized as or require the use of current resources and, therefore are not reported in the governmental funds	
Pension related items	(620,207)
OPEB related items	 2,122,550
Change in net position of governmental activities	\$ 6,033,609

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Internal Service Fund Statement of Net Position June 30, 2023

	Self-funde Health	:d
Assets	¢ 270	0.00
Cash and cash equivalents Prepaid expenses	\$	
Total assets	436,	
Liabilities		
Due to other funds	189,	069
Total liabilities	189,	069
Net Position		
Unrestricted	<u>\$ 247,</u>	870

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Internal Service Fund Statement of Revenues, Expenses and Changes in Net Position For the Year Ended June 30, 2023

	Self-funded Health	
Operating Revenue Local sources	\$	2,351,464
Expenses Insurance expense		2,176,504
Total expenses		2,176,504
Other Financing Sources (Uses) Operating Transfers In		1,075,000
Change in net position		1,249,960
Net position, beginning of year		(1,002,090)
Net position, end of year	\$	247,870

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Internal Service Fund Statement of Cash Flows For the Year Ended June 30, 2023

	Self-funded Health
<u>Cash Flows From Operating Activities</u> Change in net position Adjustments to reconcile change in net position to net cash flows from operating activities:	\$ 1,249,960
Prepaid expenses Due to other funds	(157,870) (1,074,999)
Net cash flows from operating activities	17,091
Net change in cash	17,091
Cash - beginning of year	261,978
Cash - end of year	\$ 279,069

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of Shiawassee Regional Educational Service District (School District) conform to U.S. generally accepted accounting principles (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies used by the School District:

#### **Reporting Entity**

The School District is governed by an elected Board of Education. The accompanying financial statements have been prepared in accordance with criteria established by the Governmental Accounting Standards Board for determining the various governmental organizations to be included in the reporting entity. These criteria include significant operational financial relationships that determine which of the governmental organizations are a part of the School District's reporting entity, and which organizations are legally separate component units of the School District. The School District has no component units.

#### **District-wide and Fund Financial Statements**

The district-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. All of the School District's government-wide activities are considered governmental activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenue includes; (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes, intergovernmental payments and other items that are not properly included among program revenues are reported as general revenue.

Separate financial statements are provided for governmental funds, including the proprietary internal service fund for insurance which is also included in the district-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

**District-wide Statements** - The district-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants, categorical aid and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

As a general rule, the effect of interfund activity has been eliminated from the district-wide financial statements.

Amounts reported as program revenue include (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions. Internally dedicated resources are reported as general revenue rather than as program revenue. Likewise, general revenue includes all taxes and unrestricted State aid.

**Fund-based Statements** - Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenue to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, unrestricted state aid, intergovernmental grants and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. All other revenue items are considered to be available only when cash is received by the government.

The School District reports the following major governmental funds:

**General Fund** - The General Fund is used to record the general operations of the School District pertaining to education and those operations not provided for in other funds. Included are all transactions related to the approved current operating budget.

**Special Revenue Funds -** The Special Revenue Funds are used to account for revenue sources that are legally restricted to expenditures for specific purposes. The School District accounts for its Special Education Fund - Major Fund in the special revenue fund. The School District accounts for its Vocational Education Fund as a non-major special revenue fund.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The School District reports the following fund types:

**Student Activities Fund** - The School District maintains a special revenue fund to record the transactions of student groups for schools and school-related purposes.

**Building and Site Capital Projects Funds -** The Building and Site Capital Projects Funds are used to record bond proceeds or other revenue and the disbursement of funds specifically designated for acquiring new school sites, buildings, equipment, and for remodeling and repairs. The funds operate until the purpose for which they were created is accomplished. The School District has complied with the applicable provision of Section 1351a of the Revised School Code.

**Internal Service Fund** - The Internal Service Fund is reported as a proprietary fund. The fund accounts for revenue and costs associated with providing employer insurance services to certain employee groups within the School District.

### Assets, Liabilities, and Net Position or Equity

**Cash and Investments** - Cash and cash equivalents include cash on hand, demand deposits and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value.

**Receivables and Payables -** In general, outstanding balances between funds are reported as "due to/from other funds." Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "advances to/from other funds."

**Prepaid Items -** Certain payments to vendors reflect costs applicable to future fiscal years and is recorded as prepaid items in both district-wide and fund financial statements.

**Capital Assets** - Capital assets, which include land, buildings, equipment and vehicles, are reported in the applicable governmental activities column in the district-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$5,000 and any asset susceptible to theft. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Costs of normal repair and maintenance that do not add to the value or materially extend asset lives are not capitalized. The School District does not have infrastructure-type assets.

Buildings, equipment and vehicles are depreciated using the straight-line method over the following useful lives:

Buildings and improvements	20-50 years
Buses and other vehicles	5 years
Furniture and equipment	5-10 years

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

**Compensated Absences** - The liability for compensated absences reported in the district-wide statements consists of unpaid, accumulated annual and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who are currently eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included.

**Long-term Obligations** - In the district-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position.

**Defined Benefit Plan -** For purposes of measuring the net pension and other postemployment benefit liability, deferred outflows of resources and deferred inflows of resources related to pensions and other postemployment benefits and pension and other postemployment benefits expense, information about the fiduciary net position of the Michigan Public School Employees Retirement Systems (MPSERS) and additions to/deductions from MPSERS fiduciary net position have been determined on the same basis as they are reported by MPSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Fund Equity** - The fund balance classifications are reported on the extent to which a government is bound to observe constraints imposed on the use of the resources in governmental funds. The fund balances are classified as nonspendable, restricted, committed, assigned and unassigned.

Nonspendable fund balance represents amounts that are not in a spendable form. The School District's nonspendable fund balance represents inventories and prepaid expenditures. In the fund financial statements, governmental funds report restrictions on fund balances for amounts that are legally restricted by outside parties for a specific purpose. Committed fund balance represents funds formally set aside by the School District for a particular purpose. The use of committed funds would be approved by the Board of Education through the budget process or official board action.

Assigned fund balance would represent tentative management plans that are subject to change. The School District's intent would be to spend uncommitted/unassigned funds prior to the use of committed funds. When both restricted and unrestricted resources are available for use, it is the School District's policy to use restricted resources first, then unrestricted resources as they are needed.

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

	General Fund	pecial ation Fund	Total
Committed:			
Unemployment/sick/retirement	\$ 59,333	\$ 37,775	\$ 97,108
Distribution committed to local districts	 0	 535,000	 535,000
Total committed	\$ 59,333	\$ 572,775	\$ 632,108
Assigned:			
Technology	\$ 50,000	\$ 71,492	\$ 121,492
Multi-district consortium	45,000	0	45,000
Bus purchase	0	215,000	215,000
Facility	0	746,763	746,763
Medicaid	0	200,000	200,000
Local-districts - technology	 0	 100,000	 100,000
Total assigned	\$ 95,000	\$ 1,333,255	\$ 1,428,255

## **Deferred Outflows and Inflows of Resources**

**Deferred Outflows** - In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. For district-wide financial statements, the School District reports deferred outflows of resources related to pensions and other postemployment benefits. This amount is the result of a difference between what the plan expected to earn from plan investments and what is actually earned. This amount will be amortized over the next four years and included in pension and other postemployment benefits liability are deferred and amortized over the expected remaining service lives of the employees and retirees in the plan. The School District also reported deferred outflows of resources for pension and other postemployment benefits contributions made after the measurement date. This amount will reduce the net pension and other postemployment benefits liability in the following year.

#### **<u>NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (CONTINUED)**

**Deferred Inflows** - In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. For district-wide financial statements, the School District reports deferred inflows of resources related to pensions and other postemployment benefits. This amount is the result of a difference between what the plan expected to earn from the plan investments and what the plan actually earned. This amount will be amortized over the next four years and included in pension and other postemployment benefits expense. Changes in assumptions relating to the net pension liability are deferred and amortized over the expected remaining service lives of the employees and retirees in the plan. Deferred inflows of resources also includes revenue received relating to Section 147c state aid deferred to offset the deferred outflows related to Section 147c pension contributions subsequent to the measurement period.

**Use of Estimates -** The process of preparing the basic financial statements in conformity with U.S. generally accepted accounting principles requires the use of estimates and assumptions regarding certain types of assets, liabilities, revenues and expenditures. Such estimates primarily relate to unsettled transactions and events as of the date of the financial statements. Accordingly, upon settlement, actual results may differ from estimated amounts.

**Property Taxes -** For the taxpayers of the School District, properties are assessed as of December 31 and the related property taxes are levied and become a lien on July 1. The final collection date is February 28, after which uncollected taxes are added to the County delinquent tax rolls.

**State Aid** - The School District also receives revenue from the state to administer certain categorical education programs. State rules require that revenue earmarked for these programs be used for its specific purpose. Certain categorical funds require an accounting to the state of the expenditures incurred. For categorical funds meeting this requirement, funds received, which are not expended by the close of the fiscal year are recorded as deferred revenue. Other categorical funding is recognized when the appropriation is received. Amounts receivable from the State of Michigan at June 30, 2023 relating to state aid is \$3,411,182.

### **Events Occurring After Reporting Date**

Management evaluates events occurring subsequent to the date of the financial statements in determining the accounting for and disclosure of transactions and events that affect the financial statements. Subsequent events have been evaluated through the date of the accompanying Independent Auditor's Report, which is the date the financial statements were available to be issued.

### NOTE 2 - BUDGETS

The State of Michigan adopted a Uniform Budgeting and Accounting Act (Act) applicable to all local governmental entities in the state. The law requires appropriation acts to be adopted for General and Special Revenue Funds of school districts prior to the expenditure of monies in a fiscal year.

## NOTE 2 - BUDGETS (CONTINUED)

Shiawassee Regional Educational Service District follows these procedures in establishing the budgetary data reflected in the financial statements.

- 1. The School District's Superintendent submits to the Board of Education a proposed budget prior to July 1 of each year. The budget includes proposed expenditures and the means of financing them.
- 2. A public hearing is conducted to obtain taxpayer comments.
- 3. Budgeted amounts are as originally adopted, or as amended by the Board of Education throughout the year. Budgets are adopted to the functional level.
- 4. Appropriations lapse at year-end and therefore cancels all encumbrances. These appropriations are re-established at the beginning of the following year.

A comparison of actual results of operations to the budgeted amounts (at the level of control adopted by the Board of Education) for the General Fund and Special Education Fund are presented as Required Supplemental Information.

Expenditures shall not be made or incurred, unless authorized in the budget, in excess of the amount appropriated. Violations, if any, in the General Fund and Special Education Fund are noted in the required supplementary information section.

### **NOTE 3 - CASH AND INVESTMENTS**

In accordance with Michigan Compiled Laws, the District is authorized to invest in the following investment vehicles:

- 1. Bonds, securities, and other obligations of the United States or an agency or instrumentality of the United States.
- 2. Certificates of deposit, savings accounts, deposit accounts, or depository receipts of a bank which is a member of the Federal Deposit Insurance Corporation (FDIC) or a savings and loan association which is a member of the Federal Savings and Loan Insurance Corporation (FSLIC) or a credit union which is insured by the National Credit Union Administration (NCUA), but only if the bank, savings and loan association, or credit union is eligible to be a depository of surplus funds belonging to the State under section 5 or 6 of Act No. 105 of the Public Acts of 1855, as amended, being Section 21.145 and 21.146 of the Michigan Compiled Laws.
- 3. Commercial paper rated at the time of purchase within the three (3) highest classifications established by not less than two (2) standard rating services and which matures not more than 270 days after the date of purchase.
- 4. The United States government or federal agency obligations repurchase agreements.
- 5. Bankers acceptances of United States banks.

## NOTE 3 - CASH AND INVESTMENTS (CONTINUED)

6. Mutual funds composed of investment vehicles, which are legal for direct investment by local units of government in Michigan.

Michigan Compiled Laws allow for collateralization of government deposits, if the assets for pledging are acceptable to the State Treasurer under Section 3 of 1855 PA 105, MCL 21.143, to secure deposits of State surplus funds, securities issued by the Federal Loan Mortgage Corporation, Federal National Mortgage Association, or Government National Mortgage Association.

At year-end, the School District's deposits and investments were reported in the basic financial statements in the following categories:

	(	Primary Government	
Cash and cash equivalents	\$	21,445,271	
Investments	\$	740,748 22,186,019	

As of June 30, 2023 the School District had deposits and investments subject to the following risk:

**Custodial credit risk - deposits**. In the case of deposits, this is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. As of June 30, 2023, \$22,665,934 of the School District's bank balance of \$23,415,934 was exposed to custodial credit risk because it was uninsured and uncollateralized.

**Custodial credit risk - investments**. For an investment, this is the risk that, in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

The School District will minimize custodial credit risk, which is the risk of loss due to the failure of the security issuer or backer, by; limiting investments to the types of securities allowed by law; and pre-qualifying the financial institutions, broker/dealers, intermediaries and advisors with which the School District will do business.

**Interest rate risk**. In accordance with its investment policy, the School District will minimize interest rate risk, which is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates, by; structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities in the open market; and, investing operating funds primarily in shorter-term securities, liquid asset funds, money market mutual funds, or similar investment pools and limiting the average maturity in accordance with the School District's cash requirements.

## NOTE 3 - CASH AND INVESTMENTS (CONTINUED)

			Weighted
			average maturity
Investment type	F	<u>air value</u>	(years)
MILAF+ Max Class	\$	740,748	N/A

**Concentration of credit risk**. The School District will minimize concentration of credit risk, which is the risk of loss attributed to the magnitude of the School District's investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized. Obligations of the U.S. government or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk and do not require disclosure by credit quality.

Investment type	Fa	air value	Rating	Rating Agency
MILAF+ Max Class	\$	740,748	AAAm	Standard & Poor's

**Foreign currency risk**. The School District is not authorized to invest in investments which have this type of risk.

**Fair value measurement**. The School District is required to disclose amounts within a framework established for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements). The three levels of the fair value hierarchy are described as follows:

- Level 1: Quoted prices in active markets for identical securities.
- Level 2: Prices determined using other significant observable inputs. Observable inputs are inputs that other market participants may use in pricing a security. These may include prices for similar securities, interest rates, prepayment speeds, credit risk and others.
- Level 3: Prices determined using significant unobservable inputs. In situations where quoted prices or observable inputs are unavailable or deemed less relevant, unobservable inputs may be used. Unobservable inputs reflect the School District's own assumptions about the factors market participants would use in pricing an investment and would be based on the best information available.

The asset or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

## NOTE 3 - CASH AND INVESTMENTS (CONTINUED)

The School District voluntarily invests certain excess funds in external pooled investment funds which included money market funds. One of the pooled investment funds utilized by the School District is the Michigan Investment Liquid Asset Fund (MILAF). MILAF funds are considered external investment pools as defined by the GASB and as such are recorded at amortized cost which approximates fair value. The MILAF (MAX Class) fund requires notification of redemptions prior to 14 days to avoid penalties. These funds are not subject to the fair value disclosures.

	А	mortized
	Cost	
MILAF+ Max Class	\$	740,748

The cash and cash equivalents and investments referred to above have been reported in either the cash and cash equivalents or investments captions on the financial statements, based upon criteria disclosed in Note 1.
### **NOTE 4 - CAPITAL ASSETS**

A summary of changes in governmental capital assets follows:

	Balance June 30, 2022	Additions	Disposals and Adjustments	Balance June 30, 2023	
Assets not being depreciated:					
Land	\$ 13,138	<u>\$</u> 0	<u>\$0</u>	\$ 13,138	
Capital assets being depreciated:					
Buildings and improvements	5,828,087	51,405	(630,074)	5,249,418	
Land improvements	248,956	0	0	248,956	
Equipment and furniture	1,350,753	86,601	0	1,437,354	
Vehicles	3,019,421	464,850	(292,863)	3,191,408	
Construction in progress	0	553,572	0	553,572	
Subtotal	10,447,217	1,156,428	(922,937)	10,680,708	
Accumulated depreciation:					
Buildings and improvements	2,890,470	124,398	(219,518)	2,795,350	
Land improvements	138,799	11,047	0	149,846	
Equipment and furniture	1,155,239	77,308	0	1,232,547	
Vehicles	2,071,217	273,062	(292,863)	2,051,416	
Subtotal	6,255,725	485,815	(512,381)	6,229,159	
Net capital assets being depreciated	4,191,492	670,613	(410,556)	4,451,549	
Net capital assets	\$ 4,204,630	\$ 670,613	\$ (410,556)	\$ 4,464,687	

Depreciation expense for fiscal year ended June 30, 2023 was \$485,815. The School District determined that it was impractical to allocate depreciation to the various governmental activities as the assets serve multiple functions.

### NOTE 5 - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

A summary of interfund receivable and payable balances at June 30, 2023 are as follows:

		Payables									
			General	Special Education		Vocational Education		Internal Service			Total
Receivables	General Special	\$	0	\$	2,341,062	\$	34,289	\$	0	\$	2,375,351
	Education Capital		7,348		0		42		189,069		196,459
	Projects Vocational		0		1,150,000		0		0		1,150,000
	Education		639,527		0		0		0		639,527
		\$	646,875	\$	3,491,062	\$	34,331	\$	189,069	\$	4,361,337

A summary of interfund transfers made during the year ended June 30, 2023 are as follows:

			Transfers Out						
		Ger	Special General Fund Education				Total		
Transfers In	General Capital Projects Internal Service	\$	0 0 575,000	\$	1,368,071 1,150,000 500,000	\$	1,368,071 1,150,000 1,075,000		
		\$	575,000	\$	3,018,071	\$	3,593,071		

These interfund receivable and payable balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur; (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

Transfers are used to move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them.

#### **NOTE 6 - RECEIVABLES**

Receivables at June 30, 2023 consist of accounts (fees), intergovernmental grants and interest.

A summary of the intergovernmental receivables (due from other governmental units) follows:

State aid	\$ 3,411,182
Federal grants	1,726,649
MSP grant	26,742
	\$ 5,164,573

### NOTE 7 - UNEARNED REVENUE

Governmental funds report unearned revenue in connection with receivables for revenue that are not considered to be available to liquidate liabilities of the current period. Governmental funds also reflect unearned revenue in connection with resources that have been received but not yet earned. At the end of the current fiscal year, grant and categorical aid payments received prior to meeting all eligibility requirements amounted to \$7,315,752.

### **NOTE 8 - LONG-TERM OBLIGATIONS**

The following is a summary of governmental long-term obligations for the School District for the year ended June 30, 2023:

	 Balance 2 30, 2022	 Additions	 ements	-	Balance e 30, 2023	nount Due ithin One Year
Compensated absences	\$ 80,130	\$ 16,977	\$ 0	\$	97,107	\$ 0

Compensated absences include unused sick pay. Unused sick pay is calculated using the termination payoff rate of \$20 for eligible employees times the number of unused days (maximum 120 days). At June 30, 2023, the amount of \$97,107 has been recorded in the district-wide financial statements.

### **NOTE 9 - RISK MANAGEMENT**

The School District is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The School District has purchased commercial insurance for medical claims and participates in the SET-SEG risk pool for claims relating to workers' compensation, general liability, and property/casualty claims. Settled claims relating to the commercial insurance did not exceed the amount of insurance coverage in any of the past three fiscal years.

The SET-SEG shared-risk pool program in which the School District participates operates as a common risk-sharing management program for school districts in Michigan; member premiums are used to purchase commercial excess insurance coverage and to pay member claims in excess of deductible amounts.

All non-union District employees have an option to participate in the District's self-funded, comprehensive medical care, dental and vision benefits program. The cost of medical care is paid out of employee and employer contributions. The District has contracted with EHIM, a third-party administrator, to provide administrative services for this health care benefits program and a deposit has been established with an ongoing \$85,000 balance to cover health costs, \$20,000 to cover dental benefits and \$3,000 to cover vision costs. Stop gap insurance has been purchased to reimburse the school district for individual claims incurred over the hard cap. The School District transferred self funded health insurance to an internal service fund effective June 1, 2020. The School District is no longer self-funded for medical care as of January 1, 2022. There are no estimates of claims incurred but not recorded (IBNR) as of June 30, 2023 since all large claims have been settled and any remaining claims will be paid as incurred.

### **NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS**

### **Plan Description**

The Michigan Public School Employees' Retirement System (MPSERS) (System) is a cost-sharing, multiple employer, state-wide, defined benefit public employee retirement plan governed by the State of Michigan (State) originally created under Public Act 136 of 1945, recodified and currently operating under the provisions of Public Act 300 of 1980, as amended. Section 25 of this act establishes the board's authority to promulgate or amend the provisions of the System. MPSERS issues a publicly available Comprehensive Annual Financial Report that can be obtained at www.michigan.gov/orsschools.

The System's pension plan was established by the State to provide retirement, survivor and disability benefits to public school employees. In addition, the System's health plan provides all retirees with option of receiving health, prescription drug, dental and vision coverage under the Michigan Public School Employees' Retirement Act.

The System is administered by the Office of Retirement Services (ORS) within the Michigan Department of Technology, Management & Budget. The Department Director appoints the Office Director, with whom the general oversight of the System resides. The State of Michigan Investment Board serves as the investment fiduciary and custodian for the system.

### **Benefits Provided - Overall**

Participants are enrolled in one of multiple plans based on date of hire and certain voluntary elections. A summary of the pension plans offered by MPSERS is as follows:

<u>Plan Name</u>	<u>Plan Type</u>	<u>Plan Status</u>
Basic	Defined Benefit	Closed
Member Investment Plan (MIP)	Defined Benefit	Closed
Pension Plus	Hybrid	Closed
Pension Plus 2	Hybrid	Open
Defined Contribution	Defined Contribution	Open

### **Benefits Provided - Pension**

Benefit provisions of the defined benefit pension plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions for the defined benefit (DB) pension plan. Retirement benefits for DB plan members are determined by final average compensation and years of service. DB members are eligible to receive a monthly benefit when they meet certain age and service requirements. The System also provides disability and survivor benefits to DB plan members.

### NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS (CONTINUED)

Prior to Pension reform of 2010 there were two plans commonly referred to as Basic and the Member Investment Plan (MIP). Basic Plan member's contributions range from 0% - 4%. On January 1, 1987, the Member Investment Plan (MIP) was enacted. MIP members enrolled prior to January 1, 1990, contribute at a permanently fixed rate of 3.9% of gross wages. Members first hired January 1, 1990, or later including Pension Plus Plan members, contribute at various graduated permanently fixed contribution rates from 3.0% - 7.0%.

#### Pension Reform 2010

On May 19, 2010, the Governor signed Public Act 75 of 2010 into law. As a result, any member of the Michigan Public School Employees' Retirement System (MPSERS) who became a member of MPSERS after June 30, 2010 is a Pension Plus member. Pension Plus is a hybrid plan that contains a pension component with an employee contribution (graded, up to 6.4% of salary) and a flexible and transferable defined contribution (DC) tax-deferred investment account that earns an employer match of 50% (up to 1% of salary) on employee contributions. Retirement benefits for Pension Plus members are determined by final average compensation and years of service. Disability and survivor benefits are available to Pension Plus members.

### Pension Reform 2012

On September 4, 2012, the Governor signed Public Act 300 of 2012 into law. The legislation grants all active members who first became a member before July 1, 2010 and who earned service credit in the 12 months ending September 3, 2012, or were on an approved professional services or military leave of absence on September 3, 2012, a voluntary election regarding their pension. Any changes to a member's pension are effective as of the member's transition date, which is defined as the first day of the pay period that begins on or after February 1, 2013.

Under the reform, members voluntarily chose to increase, maintain, or stop their contributions to the pension fund.

An amount determined by the member's election of Option 1, 2, 3, or 4 described below:

**Option 1** – Members voluntarily elected to increase their contributions to the pension fund as noted below, and retain the 1.5% pension factor in their pension formula. The increased contribution would begin as of their transition date and continue until they terminate public school employment.

- Basic plan members: 4% contribution
- Member Investment Plan (MIP)-Fixed, MIP-Graded, and MIP-Plus members: a flat 7% contribution

# <u>NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS</u> (CONTINUED)

**Option 2** – Members voluntarily elected to increase their contribution to the pension fund as stated in Option 1 and retain the 1.5% pension factor in their pension formula. The increased contribution would begin as of their transition date and continue until they reach 30 years of service. If and when they reach 30 years of service, their contribution rates will return to the previous level in place as of the day before their transition date (0% for Basic plan members, 3.9% for MIP-Fixed, up to 4.3% for MIP-Graded, or up to 6.4% for MIP-Plus). The pension formula for any service thereafter would include a 1.25% pension factor.

**Option 3** – Members voluntarily elected not to increase their contribution to the pension fund and maintain their current level of contribution to the pension fund. The pension formula for their years of service as of the day before their transition date will include a 1.5% pension factor. The pension formula for any service thereafter will include a 1.25% pension factor.

**Option 4** – Members voluntarily elected to no longer contribute to the pension fund and therefore are switched to the Defined Contribution plan for future service as of their transition date. As a DC participant they receive a 4% employer contribution to the tax-deferred 401(k) account and can choose to contribute up to the maximum amounts permitted by the IRS to a 457 account. They vest in employer contributions and related earnings in their 401(k) account based on the following schedule: 50% at 2 years, 75% at 3 years, and 100% at 4 years of service. They are 100% vested in any personal contributions and related earnings in their 457 account. Upon retirement, if they meet age and service requirements (including their total years of service), they would also receive a pension (calculated based on years of service and final average compensation as of the day before their transition date and a 1.5% pension factor).

Members who did not make an election before the deadline defaulted to Option 3 as described above. Deferred or nonvested public school employees on September 3, 2012, who return to public school employment on or after September 4, 2012, will be considered as if they had elected Option 3 above. Returning members who made the retirement plan election will retain whichever option they chose.

Employees who first worked on or after September 4, 2012 choose between two retirement plans: the Pension Plus Plan and a Defined Contribution that provides a 50% employer match up to 3% of salary on employee contributions.

Final Average Compensation (FAC) - Average of highest 60 consecutive months for Basic Plan members and Pension Plus members (36 months for MIP members). FAC is calculated as of the last day worked unless the member elected Option 4, in which case the FAC is calculated at the transition date.

### <u>NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS</u> (CONTINUED)

#### Pension Reform of 2017

On July 13, 2017, the Governor signed Public Act 92 of 2017 into law. The legislation closed the Pension Plus plan to newly hired employees as of February 1, 2018 and created a new, optional Pension Plus 2 plan with similar plan benefit calculations but containing a 50/50 contribution share between the employee and the employer, including the cost of future unfunded liabilities. The assumed rate of return on the Pension Plus 2 plan is 6%. Further, under certain adverse actuarial conditions, the Pension Plus 2 plan will close to new employees if the actuarial funded ratio falls below 85% for two consecutive years. The law included other provisions to the retirement eligibility age, plan assumptions, and unfunded liability payment methods.

#### **Benefits Provided – Other postemployment benefit (OPEB)**

Benefit provisions of the postemployment healthcare plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions. Retirees have the option of health coverage, which, through 2012, was funded on a cash disbursement basis. Beginning fiscal year 2013, it is funded on a prefunded basis. The System has contracted to provide the comprehensive group medical, prescription drug, dental and vision coverage for retirees and beneficiaries. A subsidized portion of the premium is paid by the System with the balance deducted from the monthly pension of each retiree health care recipient. For members who first worked before July 1, 2008, (Basic, MIP-Fixed, and MIP-Graded plan members), the subsidy is the maximum allowed by statute. To limit future liabilities of Other Postemployment Benefits, members who first worked on or after July 1, 2008, (MIP-Plus plan members), have a graded premium subsidy based on career length where they accrue credit towards their insurance premiums in retirement, not to exceed the maximum allowable by statute. Public Act 300 of 2012 sets the maximum subsidy at 80% beginning January 1, 2013; 90% for those Medicare eligible and enrolled in the insurances as of that date.

### **Retiree Healthcare Reform of 2012**

Public Act 300 of 2012 granted all active members of the Michigan Public School Employees Retirement System, who earned service credit in the 12 months ending September 3, 2012, or were on an approved professional services or military leave of absence on September 3, 2012, a voluntary election regarding their retirement healthcare. Any changes to a member's healthcare benefit are effective as of the member's transition date, which is defined as the first day of the pay period that begins on or after February 1, 2013.

### <u>NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS</u> (CONTINUED)

Under Public Act 300 of 2012, members were given the choice between continuing the 3% contribution to retiree healthcare and keeping the premium subsidy benefit described above, or choosing not to pay the 3% contribution and instead opting out of the subsidy benefit and becoming a participant in the Personal Healthcare Fund (PHF), a portable, tax-deferred fund that can be used to pay healthcare expenses in retirement. Participants in the PHF are automatically enrolled in a 2% employee contribution into their 457 account as of their transition date, earning them a 2% employer match into a 401(k) account. Members who selected this option stop paying the 3% contribution to retiree healthcare as of the day before their transition date, and their prior contributions will be deposited into their 401(k) accounts.

#### **Regular Retirement (no reduction factor for age)**

Eligibility – A Basic plan member may retire at age 55 with 30 years credited service; or age 60 with 10 years credited service. For Member Investment Plan (MIP) members, age 46 with 30 years credited service; or age 60 with 10 years credited service; or age 60 with 5 years of credited service provided member worked through 60<sup>th</sup> birthday and has credited service in each of the last 5 years. For Pension Plus Plan (PPP) members, age 60 with 10 years of credited service.

Annual Amount – The annual pension is paid monthly for the lifetime of a retiree. The calculation of a member's pension is determined by their pension election under PA 300 of 2012.

#### **Member Contributions**

Depending on the plan selected, member contributions range from 0% - 7% for pension and 0% - 3% for other postemployment benefits. Plan members electing the defined contribution plan are not required to make additional contributions.

#### **Employer Contributions**

Employers are required by Public Act 300 of 1980, as amended, to contribute amounts necessary to finance the coverage of pension benefits and OPEB. Contribution provisions are specified by State statute and may be amended only by action of the State Legislature.

Employer contributions to the System are determined on an actuarial basis using the entry age normal actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the service of the individual between entry age and assumed exit age. The normal cost is the annual cost assigned under the actuarial funding method, to the current and subsequent plan years. The remainder is called the actuarial accrued liability. Normal cost is funded on a current basis.

Pension and OPEB contributions made in the fiscal year ending September 30, 2022 were determined as of the September 30, 2019 actuarial valuations. The pension and OPEB benefits, the unfunded (overfunded) actuarial accrued liabilities as of September 30, 2019, are amortized over a 17-year period beginning October 1, 2021 and ending September 30, 2038.

### NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS (CONTINUED)

The School District's contributions are determined based on employee elections. There are several different benefit options included in the plan available to employees based on date of hire. Contribution rates are adjusted annually by the ORS. The range of rates is as follows:

		Other
		Postemployment
	Pension	Benefit
October 1, 2022 - September 30, 2023	13.75% - 20.16%	7.21% - 8.07%
October 1, 2021 - September 30, 2022	13.73% - 20.14%	7.23% - 8.09%

The School District's pension contributions for the year ended June 30, 2023 were equal to the required contribution total. Total pension contributions were approximately \$6,024,000. Of the total pension contributions approximately \$5,604,000 was contributed to fund the Defined Benefit Plan and approximately \$420,000 was contributed to fund the Defined Contribution Plan.

The School District's OPEB contributions for the year ended June 30, 2023 were equal to the required contribution total. Total OPEB contributions were approximately \$1,171,000. Of the total OPEB contributions approximately \$1,071,000 was contributed to fund the Defined Benefit Plan and approximately \$100,000 was contributed to fund the Defined Contribution Plan.

These amounts, for both pension and OPEB benefits, include contributions funded from State Revenue Section 147c restricted to fund the MPSERS Unfunded Actuarial Accrued Liability (UAAL) Stabilization Rate (100% for pension and 0% for OPEB).

### NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS (CONTINUED)

### <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred</u> <u>Inflows of Resources Related to Pensions</u>

#### **Pension Liabilities**

The net pension liability was measured as of September 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation date of September 30, 2021 and rolled-forward using generally accepted actuarial procedures. The School District's proportion of the net pension liability was based on a projection of its long-term share of contributions to the pension plan relative to the projected contributions of all participating reporting units, actuarially determined.

MPSERS (Plan) Non-University Employers:	September 30, 2022		September 30, 2021			
Total Pension Liability	\$	95,876,795,620	\$	86,392,473,395		
Plan Fiduciary Net Position	\$	58,268,076,344	\$	62,717,060,920		
Net Pension Liability	\$	37,608,719,276	\$	23,675,412,475		
Proportionate share Net Pension liability for the		0.11383 %		0.12126 %		
School District	\$	44,521,443	\$	28,708,547		

### Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2023, the School District recognized pension expense of approximately \$5,425,878.

# NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS (CONTINUED)

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	erred Outflows f Resources	Deferred (Inflows) of Resources			
Differences between expected and actual experience	\$ 445,370	\$	(99,545)		
Net difference between projected and actual earnings on pension plan investments	104,403		0		
Changes in assumptions	7,650,379		0		
Changes in proportion and differences between employer contributions and proportionate share of contributions	9,612		(1,170,861)		
Unearned revenue related to pension portion of section 147 c	0		(3,038,292)		
School District's contributions subsequent to the measurement date	 5,005,652		0		
Total	\$ 13,215,416	\$	(4,308,698)		

\$5,005,652, reported as deferred outflows of resources related to pensions resulting from School District employer contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the subsequent fiscal year.

Other amounts reported as deferred outflows of resources and (deferred inflows) of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30	Amount			
2024	\$	1,898,714		
2025		1,342,083		
2026		1,216,911		
2027		2,481,650		
	\$	6,939,358		

# NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS (CONTINUED)

### <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows</u> of Resources Related to OPEB

### **OPEB** Liabilities

The net OPEB liability was measured as of September 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation date of September 30, 2021 and rolled-forward using generally accepted actuarial procedures. The School District's proportion of the net OPEB liability was based on a projection of its long-term share of contributions to the OPEB plan relative to the projected contributions of all participating reporting units, actuarially determined.

MPSERS (Plan) Non-University Employers:	September 30, 2022		September 30, 2021			
Total OPEB Liability	\$	12,522,713,324	\$	12,046,393,511		
Plan Fiduciary Net Position	\$	10,404,650,683	\$	10,520,015,621		
Net OPEB Liability	\$	2,118,062,641	\$	1,526,377,890		
Proportionate share Net OPEB liability for the School		0.12099 %		0.12022 %		
District	\$	2,562,728	\$	1,835,045		

# **OPEB** Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2023, the School District recognized OPEB expense of approximately \$(1,212,000).

# <u>NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS</u> (CONTINUED)

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	rred Outflows Resources	Deferred (Inflows) of Resources		
Difference between expected and actual experience	\$ 0	\$	(5,019,403)	
Net difference between projected and actual plan investments	200,297		0	
Changes in assumption	2,284,242		(185,996)	
Changes in proportion and differences between employer contributions and proportionate share of contributions	72,872		(280,325)	
School District's contributions subsequent to the measurement date	 821,967		0	
Total	\$ 3,379,378	\$	(5,485,724)	

\$821,967, reported as deferred outflows of resources related to OPEB resulting from School District employer contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the subsequent fiscal year.

Other amounts reported as deferred outflows of resources and (deferred inflows) of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30	Amount
2024	\$ (1,022,931)
2025	(929,044)
2026	(824,641)
2027	(107,896)
2028	(46,015)
Thereafter	2,214
	\$ (2,928,313)

### Actuarial Assumptions

**Investment rate of return for Pension** - 6.00% a year, compounded annually net of investment and administrative expenses for the MIP, Basic, Pension Plus and Pension Plus 2 groups.

### <u>NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS</u> (CONTINUED)

**Investment rate of return for OPEB** - 6.00% a year, compounded annually net of investment and administrative expenses.

**Salary increases** - The rate of pay increase used for individual members is 2.75% - 11.55%, including wage inflation at 2.75%.

#### **Inflation - 3.0%**

#### Mortality assumptions -

**Retirees**: RP-2014 Male and Female Healthy Annuitant Mortality Tables scaled by 82% for males and 78% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006.

Active: RP-2014 Male and Female Employee Annuitant Mortality Tables scaled 100% and adjusted for mortality improvements using projection scale MP-2017 from 2006.

**Disabled Retirees**: RP-2014 Male and Female Disabled Annuitant Mortality Tables scaled 100% and adjusted for mortality improvements using projection scale MP-2017 from 2006.

**Experience study** - The annual actuarial valuation report of the System used for these statements is dated September 30, 2021. Assumption changes as a result of an experience study for the periods 2012 through 2017 have been adopted by the System for use in the determination of the total pension and OPEB liability beginning with the September 30, 2018 Comprehensive Annual Financial Report.

The long-term expected rate of return on pension and other postemployment benefit plan investments - The pension rate was 6.00% (MIP, Basic, Pension Plus Plan and Pension Plus 2 Plan), and the other postemployment benefit rate was 6.95%, net of investment and administrative expenses was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan and OPEB investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Cost of Living Pension Adjustments – 3.0% annual non-compounded for MIP members.

Healthcare cost trend rate for other postemployment benefit – Pre 65, 7.75% for year one and graded to 3.5% for year fifteen. Post 65, 5.25% for year one and graded to 3.5% in year fifteen.

Additional assumptions for other postemployment benefit only – Applies to individuals hired before September 4, 2012:

**Opt Out Assumption** - 21% of eligible participants hired before July 1, 2008 and 30% of those hired after June 30, 2008 are assumed to opt out of the retiree health plan.

# NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS (CONTINUED)

**Survivor Coverage** - 80% of male retirees and 67% of female retirees are assumed to have coverage continuing after the retiree's death.

**Coverage Election at Retirement** - 75% of male and 60% of female future retirees are assumed to elect coverage for 1 or more dependents.

The target asset allocation at September 30, 2022 and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Long-Term Expected Real Rate of
Investment Category	Allocation*	Return*
Domestic Equity Pools	25.0%	5.1%
Private Equity Pools	16.0%	8.7%
International Equity Pools	15.0%	6.7%
Fixed Income Pools	13.0%	(0.2)%
Real Estate and Infrastructure Pools	10.0%	5.3%
Absolute Return Pools	9.0%	2.7%
Real Return/Opportunistic Pools	10.0%	5.8%
Short Term Investment Pools	2.0%	(0.5)%
Total	100.0%	

\*Long term rate of return are net of administrative expenses and 2.2% inflation.

**Rate of return** - For fiscal year ended September 30, 2022, the annual money-weighted rate of return on pension and OPEB plan investments, net of pension and OPEB plan investment expense, was (4.18)% and (4.99)% respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amount actually invested.

**Pension discount rate** - A single discount rate of 6.00% was used to measure the total pension liability. This discount rate was based on the long-term rate of return on pension plan investments of 6.00%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that contributions from school districts will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### <u>NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS</u> (CONTINUED)

**OPEB discount rate** - A single discount rate of 6.00% was used to measure the total OPEB liability. This discount rate was based on the long-term expected rate of return on OPEB plan investments of 6.00%. The projection of cash flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that school districts contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

**Sensitivity of the net pension liability to changes in the discount rate** - The following presents the School District's proportionate share of the net pension liability calculated using a single discount rate of 6.00%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

-		Pension	
-	1% Decrease	Discount Rate	1% Increase
School District's proportionate share of the net pension liability	\$58,751,764	\$44,521,443	\$32,795,017

**Sensitivity of the net OPEB liability to changes in the discount rate** - The following presents the School District's proportionate share of the net OPEB liability calculated using the discount rate of 6.00%, as well as what the Reporting Unit's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	Other postemployment benefit						
	1% Decrease	Discount Rate	1% Increase				
School District's proportionate share of the net OPEB liability	\$4 208 720	¢2 562 728	\$1 100 700				
	\$4,298,730	\$2,562,728	\$1,100,799				

### NOTE 10 - DEFINED BENEFIT PENSION PLAN AND POSTEMPLOYMENT BENEFITS (CONTINUED)

**Sensitivity to the net OPEB liability to changes in the healthcare cost trend rates** - The following presents the School District's proportionate share of the net other postemployment benefit liability calculated using the healthcare cost trend rate, as well as what the School District's proportionate share of the net other postemployment benefit liability would be if it were calculated using a healthcare cost trend rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	Othe	er postemployment ben	efit
	1% Decrease	Current Healthcare cost trend rates	1% Increase
School District's proportionate share of the net OPEB liability	<u>\$1,073,148</u>	\$2,562,728	\$4,234,812

**Pension and OPEB Plan Fiduciary Net Position** - Detailed information about the pension and OPEB plan's fiduciary net position is available in the separately issued Michigan Public School Employees Retirement System 2022 Annual Comprehensive Financial Report.

**Payable to the Pension and OPEB Plan** - At year end the School District is current on all required pension and other postemployment benefit plan payments. Amounts accrued at year end for accounting purposes are included in the financial statements as a liability titled accrued payroll and payroll liabilities. These amounts represent current payments for June paid in July, accruals for summer pay primarily for teachers and the contributions due funded from State Revenue Section 147c restricted to fund the MPSERS Unfunded Actuarial Accrued Liability (UAAL).

### NOTE 11 - GRANTS

The School District receives significant financial assistance from federal and state governmental agencies in the form of grants. The disbursement of funds received under these programs generally require compliance with terms and conditions specified in the grant agreements and are subject to audit by the School District's independent auditors and other governmental auditors. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable fund. Based on prior experience, the School District administration believes such disallowance, if any, would be immaterial.

### **NOTE 12 - TAX ABATEMENTS**

Effective for the year ended June 30, 2017 the School District is required to disclose significant tax abatements as required by GASB statement 77 (Tax abatements).

The School District receives reduced property tax revenues as a result of Industrial Facilities Tax exemptions, Brownfield Redevelopment Agreements, and Payments in Lieu of Taxes (PILOT) granted by cities, villages and townships. Industrial facility exemptions are intended to promote construction of new industrial facilities, or to rehabilitate historical facilities; Brownfield Redevelopment Agreements are intended to reimburse taxpayers that remediate environmental contamination on their properties; PILOT programs apply to multiple unit housing for citizens of low income and the elderly.

The School District is considered to be an "in-formula" district. The property tax revenue that is abated for the special education is considered when the State of Michigan determines the School District's funding under section 56 of the State School Aid Act.

There are no significant abatements made by the School District.

### NOTE 13 - UPCOMING ACCOUNTING PRONOUNCEMENT

In June 2022, the GASB issued Statement No. 100, *Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62.* This Statement prescribes the accounting and financial reporting for (1) each type of accounting change and (2) error corrections. This statement requires that (a) changes in accounting principles and error corrections be reported retroactively by restating prior periods, (b) changes to or within the financial reporting entity be reported by adjusting beginning balances of the current period, and (c) changes in accounting estimates be reported prospectively by recognizing the change in the current period. The School District is currently evaluating the impact this standard will have on the financial statements when adopted during the 2023-2024 fiscal year.

In June 2022, the GASB issued Statement No. 101, *Compensated Absences*. This Statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. This statement also establishes guidance for measuring a liability for leave that has not been used, generally using an employee's pay rate as of the date of the financial statements. The School District is currently evaluating the impact this standard will have on the financial statements when adopted during the 2024-2025 fiscal year.

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Required Supplemental Information Budgetary Comparison Schedule - General Fund For the Year Ended June 30, 2023

	 Original Budget	 Final Amended Budget	 Actual	Fi I	riances with nal Budget Favorable nfavorable)
Local sources	\$ 1,212,754	\$ 1,530,687	\$ 1,336,987	\$	(193,700)
State sources	7,720,879	8,369,920	7,632,228		(737,692)
Federal sources	483,928	464,897	745,737		280,840
Interdistrict and other sources	 3,252,469	 2,866,391	 2,414,701		(451,690)
Total revenues	 12,670,030	 13,231,895	 12,129,653		(1,102,242)
Expenditures					
Instruction:					
Basic programs	12,820	13,586	3,873		9,713
Added needs	734,653	149,434	181,173		(31,739)
Support services:					
Pupil	2,328,438	2,509,847	1,539,192		970,655
Instructional staff	3,413,983	2,774,775	2,455,645		319,130
General administrative	564,730	604,583	612,211		(7,628)
Business services	937,385	1,125,850	1,074,217		51,633
Operations and maintenance	298,329	312,721	241,105		71,616
Transportation	3,238	2,797	736		2,061
Central services	1,699,826	2,089,564	1,957,857		131,707
Community services	1,451,548	1,559,603	1,075,469		484,134
Improvements	 16,000	 16,000	 0		16,000
Total expenditures	 11,460,950	 11,158,760	 9,141,478		2,017,282
Excess (deficiency) of revenues over expenditures	 1,209,080	 2,073,135	 2,988,175		915,040
Other Financing Sources (Uses)					
Operating transfers in	1,544,483	1,842,609	1,368,071		(474,538)
Transfers out to other local districts	(2,919,716)	(3,911,623)	(3,776,677)		134,946
Operating transfers out	 (20,419)	 (583,496)	 (575,000)		8,496
Total other financing sources (uses)	 (1,395,652)	 (2,652,510)	 (2,983,606)		(331,096)
Net change in fund balance	(186,572)	(579,375)	4,569		583,944
Fund balance - beginning of year	 2,575,665	 2,575,665	 2,575,665		0
Fund balance - end of year	\$ 2,389,093	\$ 1,996,290	\$ 2,580,234	\$	583,944

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Required Supplemental Information Budgetary Comparison Schedule - Special Education Fund For the Year Ended June 30, 2023

	Original Budget	Final Amended Budget		Actual	Fi	riances with inal Budget Favorable Infavorable)
Local sources	\$10,666,134	\$ 10,795,712	\$	12,883,472	\$	2,087,760
State sources	7,807,707	9,181,601	Ψ	10,220,266	Ψ	1,038,665
Federal sources	3,303,461	4,310,791		4,260,632		(50,159)
Interdistrict and other sources	610,841	611,336		522,481		(88,855)
Total revenues	22,388,143	24,899,440		27,886,851		2,987,411
Expenditures Instruction:						
Added needs	4,846,428	5,572,581		4,879,238		693,343
Support services:	0.456.262	0.500.070		0 1 57 101		272 001
Pupil	8,456,362	9,529,272		9,157,181		372,091
Instructional staff	1,659,135	1,977,230		1,765,254		211,976
School administrative	404,637	433,742		380,894		52,848
Business services	75,850	75,850 799,576		57,036		18,814
Operations and maintenance Transportation	516,035 2,686,039	2,855,857		663,805 2,878,983		135,771
Central services	2,080,039	321,218		2,878,983 308,437		(23,126) 12,781
Community services	40,988	79,928		20,176		59,752
Improvements	387,082	1,870,785		1,523,082		347,703
Total expenditures	19,383,168	23,516,039		21,634,086		1,881,953
Total expenditures	17,565,100	25,510,057		21,034,000		1,001,755
Excess (deficiency) of revenues over						
expenditures	3,004,975	1,383,401		6,252,765		4,869,364
Other Financing Sources (Uses)						
Transfers out to other local districts	(1,429,733)	(2,203,419)		(2,567,676)		(364,257)
Operating transfers out	(2,031,025)	(2,420,679)		(3,018,071)		(597,392)
Total other financing sources (uses)	(3,460,758)	(4,624,098)		(5,585,747)		(961,649)
Net change in fund balance	(455,783)	(3,240,697)		667,018		3,907,715
Fund balance - beginning of year	11,173,683	11,173,683		11,173,683		0
Fund balance - end of year	\$10,717,900	\$ 7,932,986	\$	11,840,701	\$	3,907,715

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Required Supplemental Information Schedule of the Reporting Unit's Proportionate Share of the Net Pension Liability Michigan Public School Employees Retirement Plan

Last 10 Fiscal Years (Amounts were determined as of 9/30 of each fiscal year)

	2022	2021	2020	2019	2018	2017	2016	2015	<u>2014</u>
Reporting unit's proportion of net pension liability (%)	0.11838 %	0.12126 %	0.12347 %	0.12465 %	0.12508 %	0.12410 %	0.12333 %	0.11889 %	0.11619 %
Reporting unit's proportionate share of net pension liability	\$44,521,443	\$28,708,547	\$42,414,617	\$41,280,230	\$37,601,120	\$32,158,350	\$30,770,702	\$29,039,618	\$25,591,951
Reporting unit's covered- employee payroll*	\$11,802,872	\$10,897,253	\$11,026,987	\$10,892,227	\$10,785,518	\$10,370,198	\$10,610,457	\$ 9,947,232	\$ 9,941,001
Reporting unit's proportionate share of net pension liability as a percentage of its covered- employee payroll	26.51053 %	37.95822 %	25.99808 %	26.38606 %	28.68403 %	32.24730 %	34.48234 %	34.25400 %	38.84425 %
Plan fiduciary net position as a percentage of total pension liability (Non-university employers)	60.95000 %	72.32000 %	59.72000 %	60.31000 %	62.36000 %	64.21000 %	63.27000 %	63.17000 %	66.20000 %

\* The employer's covered payroll is defined by GASB 82, *Pension Issues - an amendment to GASB Statements No. 67, No. 68, and No. 73,* as payroll on which contributions to a pension plan are based. For non-university employers, covered payroll for both pension and OPEB represents payroll on which contributions to both plans are based.

With the implementation of GASB Statement No. 68 in 2015, the 10 year history will be provided prospectively until a full 10 year history is shown.

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Required Supplemental Information Schedule of the Reporting Unit's Pension Contributions Michigan Public School Employees Retirement Plan Last 10 Reporting Unit Fiscal Years (Amounts were determined as of 6/30 of each fiscal year)

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	2017	2016	<u>2015</u>
Statutorily required contributions	\$ 5,603,946	\$ 3,978,847	\$ 3,617,581	\$ 3,414,698	\$ 3,286,520	\$ 3,416,467	\$ 3,104,321	\$ 2,293,598	\$ 1,804,455
Contributions in relation to statutorily required contributions*	5,603,946	3,978,847	3,617,581	3,414,698	3,286,520	3,416,467	3,104,321	2,293,598	1,804,455
Contribution deficiency (excess)	<u>\$0</u>								
Reporting unit's covered- employee payroll**	\$13,720,633	\$11,579,404	\$10,741,141	\$11,127,603	\$10,825,531	\$10,706,969	\$10,279,216	\$ 9,947,232	\$ 9,941,001
Contributions as a percentage of covered-employee payroll	40.84 %	34.36 %	33.68 %	30.69 %	30.36 %	31.91 %	30.20 %	23.06 %	18.15 %

\* Contributions in relation to statutorily required contributions are the contributions a reporting unit actually made to the System, as distinct from the statutorily required contributions.

\*\* The employer's covered payroll is defined by GASB 82, *Pension Issues - an amendment to GASB Statements No. 67, No. 68, and No. 73,* as payroll on which contributions to a pension plan are based. For non-university employers, covered payroll for both pensions and OPEB represents payroll on which contributions to both plans are based.

With the implementation of GASB Statement No. 68 in 2015, the 10 year history will be provided prospectively until a full 10 year history is shown.

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Required Supplemental Information Schedule of the Reporting Unit's Proportionate Share of the Net OPEB Liability Michigan Public School Employees Retirement Plan Last 10 Fiscal Years (Amounts were determined as of 9/30 of each fiscal year)

	2022	2021	2020	2019	2018	2017
Reporting unit's proportion of net OPEB liability (%)	0.12099 %	0.12022 %	0.12417 %	0.12464 %	0.12672 %	0.12452 %
Reporting unit's proportionate share of net OPEB liability	\$ 2,562,728	\$ 1,835,045	\$ 6,652,194	\$ 8,946,349	\$10,072,517	\$11,026,665
Reporting unit's covered-employee payroll*	\$11,802,872	\$10,897,253	\$11,026,987	\$10,892,227	\$10,785,518	\$10,370,198
Reporting unit's proportionate share of net OPEB liability as a percentage of its covered-employee payroll	460.55890 %	593.84119 %	165.76466 %	121.75053 %	107.07868 %	94.04655 %
Plan fiduciary net position as a percentage of total OPEB liability (Non- university employers)	83.62000 %	87.87000 %	48.67000 %	48.46000 %	42.95000 %	36.39000 %

\* The employer's covered payroll is defined by GASB 85, *Omnibus 2017*, as payroll on which contributions to the OPEB plan are based. For non-university employers, covered payroll for both pension and OPEB represents payroll on which contributions to both plans are based.

With the implementation of GASB Statement No. 75 in 2018, the 10 year history will be provided prospectively until a full 10 year history is shown.

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Required Supplemental Information Schedule of the Reporting Unit's OPEB Contributions Michigan Public School Employees Retirement Plan Last 10 Reporting Unit Fiscal Years (Amounts were determined as of 6/30 of each fiscal year)

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	
Statutorily required contributions	\$ 1,071,016	\$ 904,455	\$ 879,436	\$ 889,238	\$ 839,421	\$ 860,137	
Contributions in relation to statutorily required contributions*	1,071,016	904,455	879,436	889,238	839,421	860,137	
Contribution deficiency (excess)	<u>\$0</u>	<u>\$</u> 0	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	
Reporting unit's covered-employee payroll**	\$13,720,633	\$11,579,404	\$10,741,141	\$11,127,603	\$10,825,531	\$10,706,969	
Contributions as a percentage of covered-employee payroll	7.81 %	7.81 %	8.19 %	7.99 %	7.75 %	8.03 %	

\* Contributions in relation to statutorily required contributions are the contributions a reporting unit actually made to the System, as distinct from the statutorily required contributions.

\*\* The employer's covered payroll is defined by GASB 85, *Omnibus 2017*, as payroll on which contributions to the OPEB plan are based. For non-university employers, covered payroll for both pension and OPEB represents payroll on which contributions to both plans are based.

With the implementation of GASB Statement No. 75 in 2018, the 10 year history will be provided prospectively until a full 10 year history is shown.

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Notes to Required Supplementary Information For the Year Ended June 30, 2023

Changes of benefit terms: There were no changes of benefit terms in 2022.

Changes of assumptions: The assumption changes for pension for 2022 were:

Discount rate for MIP, Basic, and Pension Plus plans decreased to 6.00% from 6.80%.

The assumption changes for 2022 for OPEB were:

Discount rate decreased to 6.00% from 6.95%.

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Other Supplemental Information Balance Sheet Nonmajor Governmental Funds June 30, 2023

		Special Re					
	Vocational Education			Student Activities	Ca	pital Projects Fund	 Total
		As	sets				
Cash and investments Accounts receivable Due from other funds Due from other governmental	\$	1,965,400 451 639,527	\$	30,905 0 0	\$	1,584,844 0 1,150,000	\$ 3,581,149 451 1,789,527
units		41,509		0		0	 41,509
Total assets	\$	2,646,887	\$	30,905	\$	2,734,844	\$ 5,412,636
	L	iabilities and	Fui	nd Balance			
Liabilities							
Accounts payable Due to other funds	\$	7,509 34,331	\$	0 0	\$	0 0	\$ 7,509 34,331
Accrued payroll and other liabilities Unearned revenue		1,203 849,254		0 0		0 0	1,203 849,254
Total liabilities		892,297		0		0	 892,297
<u>Fund Balance</u> Restricted for vocational				0	. <u> </u>	0	 072,297
education		1,754,590		0		0	1,754,590
Restricted for capital projects Committed for student/school		0		0		2,734,844	2,734,844
activities		0		30,905		0	 30,905
Total fund balance		1,754,590		30,905		2,734,844	 4,520,339
Total liabilities and fund balance	\$	2,646,887	\$	30,905	\$	2,734,844	\$ 5,412,636

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Other Supplemental Information Statement of Revenues, Expenditures and Changes in Fund Balance - Nonmajor Governmental Funds For the Year Ended June 30, 2023

	Special Re	evenue Funds		
	Vocational Education	Student <u>Activities</u>	Capital Projects Fund	Total
Revenues				
Local sources	\$ 2,507,724	\$ 17,710	\$ 9,385	\$2,534,819
State Sources	13,442	0	0	13,442
Interdistrict and Other Sources	18,092	0	0	18,092
Total revenues	2,539,258	17,710	9,385	2,566,353
<u>Expenditures</u>				
Instruction				
Added needs	348,239	0	0	348,239
Support Services				
Pupil	8,765	0	0	8,765
Instructional staff	279,767	0	0	279,767
School administrative	3,294	0	0	3,294
Operations and maintenance	90,686	0	0	90,686
Information services	2,512	0	0	2,512
Student activities	0	18,424	0	18,424
Capital Outlay	51,405	0	546,621	598,026
Total expenditures	784,668	18,424	546,621	1,349,713
Excess (deficiency) of revenues over expenditures	1,754,590	(714)	(537,236)	1,216,640
1		(/11)	(001,200)	
<u>Other Financing Sources (Uses)</u> Transfers in	0	0	1,150,000	1,150,000
Net change in fund balance	1,754,590	(714)	612,764	2,366,640
Fund balance - beginning of year	0	31,619	2,122,080	2,153,699
Fund balance - end of year	\$1,754,590	\$ 30,905	\$2,734,844	\$4,520,339



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

September 28, 2023

Board of Education Shiawassee Regional Educational Service District Owosso, Michigan

We have audited, in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Shiawassee Regional Educational Service District (School District), as of and for the year ended June 30, 2023 and the related notes to the financial statements, which collectively comprise Shiawassee Regional Educational Service District's basic financial statements and have issued our report thereon dated September 28, 2023.

# **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Shiawassee Regional Educational Service District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of Shiawassee Regional Educational Service District's internal control. Accordingly, we do not express an opinion on the effectiveness of Shiawassee Regional Educational Service District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.





Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Shiawassee Regional Educational Service District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Weinlander Fitzhugh



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### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

September 28, 2023

Board of Education Shiawassee Regional Educational Service District Owosso, Michigan

# **Report on Compliance for Each Major Federal Program**

### **Opinion on Each Major Federal Program**

We have audited Shiawassee Regional Educational Service District's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of Shiawassee Regional Educational Service District's major federal programs for the year ended June 30, 2023. Shiawassee Regional Educational Service District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Shiawassee Regional Educational Service District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

### **Basis for Opinion on Each Major Federal Program**

We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Shiawassee Regional Educational Service District and to meet our ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified opinion on compliance for each major federal program. Our audit does not provide a legal determination of Shiawassee Regional Educational Service District's compliance with the compliance requirements referred to above.





### **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Shiawassee Regional Educational Service District's federal programs.

### Auditor's Responsibility for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Shiawassee Regional Educational Service District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with U.S. generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Shiawassee Regional Educational Service District's compliance with the requirements for each major federal program as a whole.

In performing an audit in accordance with U.S. generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Shiawassee Regional Educational Service District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Shiawassee Regional Educational Service District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Shiawassee Regional Educational Service District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.



### **Report on Internal Control Over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency or a combination of deficiencies, in internal program that is less severe than a material weakness in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material weaknesses.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Weinlander Fitzhugh

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Schedule of Findings and Questioned Costs For the Year Ended June 30, 2023

# **SECTION I - Summary of Auditor's Results**

### **Financial Statements**

Type of auditor's report issued:

Internal control over financial reporting:

- Material weakness(es) identified?
- Significant deficiency(ies) identified?

Noncompliance material to financial statements noted?

# Federal Awards

Internal Control over major programs:

- Material weakness(es) identified?
- Significant deficiency(ies) identified?

Type of auditor's report issued on compliance of major programs:

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

Identification of major programs:

Unmodified opinion







ALN Number(s)Name of Federal Program or Cluster84.027Special Education - Grants to States (IDEA, Part B)84.173Special Education - Preschool Grants (IDEA Preschool)

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000

Auditee qualified as low-risk auditee?

# **SECTION II - Financial Statement Findings**

There are no matters reported.

# SECTION III - Federal Award Findings and Questioned Costs

There are no matters reported.



# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Summary Schedule of Prior Year Findings For the Year Ended June 30, 2023

There were no matters reported in the prior year's audit.

### SHIAWASSEE REGIONAL EDUCATION SERVICE DISTRICT Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2023

Federal Grantor Pass Through Grantor <u>Program Title Grant Number</u>	Federal ALN <u>Number</u>	Approved Grant Award <u>Amount</u>	(Memo Only) Prior Year <u>Expenditures</u>	Accrued (Deferred) Revenue July 1, 2022	Adjustments and <u>Transfers</u>	Current Year Receipts <u>(Cash Basis)</u>	Current Year Expenditures	Accrued (Deferred) Revenue June 30, 2023	Payments to <u>Subrecipients</u>
CLUSTERS:									
IDEA Cluster Programs: U.S. Department of Education Passed through Michigan Department of Education:									
Special Education Cluster:	04.007								
Special Education Grants to States Project 210450-2021 Project 220450-2122 Project 230450-2223	84.027	\$ 2,836,295 2,862,168 2,619,104 8,317,567	\$ 2,754,347 2,654,385 - 5,408,732	\$ - 456,722 - 456,722	\$ - - - -	\$ 81,948 600,146 1,551,667 2,233,761	\$ 81,948 207,783 2,325,569 2,615,300	\$ - 64,359 773,902 838,261	\$ - 
Special Education Grants to States	84.027								
Project 230493-GSG Project 230493-GSG	04.027	142,600 156,900 299,500	142,600 - 142,600	9,294  9,294		9,294 <u>119,056</u> 128,350	 	37,523	27,738 34,995 62,733
COVID ARP Flowthrough:	84.027X								
Project 221280-2122	84.027A	571,172	544,271	544,271		544,271	19,095	19,095	
Subtotal CFDA #84.027		9,188,239	6,095,603	1,010,287		2,906,382	2,790,974	894,879	62,733
Special Education Preschool Grants	84.173								
Project 220460-2122 Project 230460-2223 Subtotal CFDA #84.173	04.175	113,974 116,958 230,932	8,775 	1,203 - 1,203		63,946 <u>1,389</u> 65,335	88,007 <u>38,447</u> 126,454	25,264 37,058 62,322	
Total For IDEA Cluster Programs		9,419,171	6,104,378	1,011,490		2,971,717	2,917,428	957,201	62,733

### SHIAWASSEE REGIONAL EDUCATION SERVICE DISTRICT Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2023

Federal Grantor Pass Through Grantor <u>Program Title Grant Number</u>		Federal ALN <u>Number</u>	Approved Grant Award <u>Amount</u>	(Memo Only) Prior Year <u>Expenditures</u>	Accrued (Deferred) Revenue July 1, 2022	Adjustments and <u>Transfers</u>	Current Year Receipts <u>(Cash Basis)</u>	Current Year Expenditures	Accrued (Deferred) Revenue June 30, 2023	Payments to <u>Subrecipients</u>
OTHER FEDERAL AWARDS: U.S. Department of Agriculture Passed through Michigan Department of Edu U.S. Department of Agriculture Pandemic EBT Local Level Costs		10.649	÷	¢	¢	0		â (20		
	Project 220980-2022		\$ 628	\$ -	\$ -	\$ -	\$ 628	\$ 628	\$ -	<u> </u>
Total U.S. Department of Agriculture			628				628	628		
U.S. Department of Education: Passed through Michigan Department of Title I Technical Assistance Grant	Education: Project 231580	84.010	50,000				<u>-</u>	50,000	50,000	<u> </u>
Infants and Toddlers		84.181								
Infants and Toddler Formula G	rant:									
	Project 221340-2022		109,056	102,951	6,626	-	6,626	-	-	-
	Project 231340-2023		112,381		-	-	74,882	99,958	25,076	-
			221,437	102,951	6,626		81,508	99,958	25,076	
COVID ARP Flowthrough:	Project 221283-EOARP	84.181X	50,042	9,650	9,650		22,260	20,171	7,561	
Subtotal CFDA #84.181			271,479	112,601	16,276		103,768	120,129	32,637	
U.S. Department of Health and Human Servi Passed through Michigan Department of										
PDG - Trusted Advisors		93.434								
	Project 223910-3.622		25,000	531				1,300	1,300	
GSRP State Fiscal Recovery:	Project 222390-GSRP2122 Project 222390-GSRP2122C	21.027	426,364 95,636 522,000	265,187	265,187		265,187	161,178 90,164 251,342	161,178 90,164 251,342	161,178 43,435 204,613
			522,000	203,187	203,187		203,107	231,342	231,342	204,013
Total non cluster programs passed through M	1DE		868,479	378,319	281,463		368,955	422,771	335,279	204,613

See accompanying notes to schedule of expenditures of federal awards.

### SHIAWASSEE REGIONAL EDUCATION SERVICE DISTRICT Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2023

Federal Grantor Pass Through Grantor <u>Program Title Grant Number</u>	Federal ALN <u>Number</u>	Approved Grant Award <u>Amount</u>	(Memo Only) Prior Year <u>Expenditures</u>	Accrued (Deferred) Revenue July 1, 2022	Adjustments and <u>Transfers</u>	Current Year Receipts (Cash Basis)	Current Year Expenditures	Accrued (Deferred) Revenue June 30, 2023	Payments to <u>Subrecipients</u>
Passed through Genesee Intermediate School District: Vocational Education - Basic Grants to States Vocational Education Regional Allocation: Project 223520-221215 Project 233520-231215	84.048	\$ 219,434 253,784	\$ 216,882	\$ 35,931 -	\$ - -	\$ 35,931 192,892	\$ - 247.038	\$ - 54,146	\$ - -
Total non cluster passed through Genesee Intermediate School District		473,218	216,882	35,931		228,823	247,038	54,146	
Passed through Eaton RESA: McKinney-Vento Project 222320-2122 Total non cluster passed through Eaton RESA	84.196A	<u></u>	<u></u>	<u> </u>	<u> </u>	<u>-</u>		<u> </u>	<u> </u>
U.S. Department of Health and Human Services Epidemiology and Laboratory Capacity for Infectious Diseases (ELC) Health Resource Advocate - 232810-2023	93.323	336,000					336,000	336,000	301,552
Passed through Michigan Community Health Medicaid Assistance Program Title XIX Medicaid Administrative Outreach 22-23	93.778	157,231	-	-	-	157,231	157,231	-	-
Total non cluster programs U.S. Department of Health & Human Services		493,231	-	-	-	157,231	493,231	336,000	301,552
U.S. Employment & Training Administration Passed through GSMW WDASOM WIOA In School Youth Services 425-WIA-22 425-WIA-23	17.259	166,773 150,000	166,555	17,108	-	17,108 126,736	149,839	23,103	
Total programs passed through U.S. Employment & Training Administration		316,773	166,555	17,108		143,844	149,839	23,103	
Rural Education Achievement Program 8358A200429 8358A211652 Total programs passed through U.S. Department of Education	84.358	35,608 36,113 71,721	19,306  	1,636  1,636		17,938 9,008 26,946	16,302 29,916 46,218		- 
Total Federal Financial Assistance		\$ 11,643,508	\$ 6,885,727	\$ 1,347,640	\$ -	\$ 3,898,144	\$ 4,277,153	\$ 1,726,649	\$ 568,898

See accompanying notes to schedule of expenditures of federal awards.

# Shiawassee Regional Education Service District Schedule of Subrecipient Expenditures of Federal Awards For the Year Ended June 30, 2023

Federal grantor/pass-through grantor/program title	Federal ALN number	Subrecipient award/ contract amount		Subrecipient current year expenditures		Current year cash transferred to subrecipient	
Federal GSRP Grant	21.027						
Passed through to:							
Byron Area Schools		\$	22,414	\$	22,414	\$	22,414
Corunna Public Schools			78,300		78,300		78,300
Durand Area Schools			8,368		8,368		8,368
Laingsburg Community Schools			1,571		1,571		1,571
Owosso Public Schools			93,960		93,960		93,960
Total Federal GSRP Grant							
passed through to subrecipients		\$	204,613	\$	204,613	\$	204,613
Handicapped Preschool & School Program	84.027						
Passed through to:							
Corunna Public Schools			18,217		14,458		14,458
Durand Area Schools			2,821		2,237		2,237
Owosso Public Schools			27,401		21,751		21,751
Perry Public Schools			30,594		24,287		24,287
Total Handicapped Preschool & School Program							
passed through to subrecipients		\$	79,033	\$	62,733	\$	62,733
Health Resource Advocate - MDE	93.323						
Passed through to:							
Byron Area Schools		\$	20,628	\$	20,628	\$	20,628
Corunna Public Schools			49,329		49,329		49,329
Durand Area Schools			37,599		37,599		37,599
Laingsburg Community Schools			34,704		34,704		34,704
New Lothrop Area Schools			26,721		26,721		26,721
Morrice Area Schools			14,656		14,656		14,656
Owosso Public Schools			88,695		88,695		88,695
Perry Public Schools			29,220		29,220		29,220
Total Health Resource Advocate							
passed through to subrecipients		\$	301,552	\$	301,552	\$	301,552

See accompanying notes to schedule of expenditures of federal awards.

# SHIAWASSEE REGIONAL EDUCATIONAL SERVICE DISTRICT Notes to the Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2023

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying schedule of expenditures of federal awards (Schedule) includes the federal grant activity of Shiawassee Regional Educational Service District under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of Shiawassee Regional Educational Service District, it is not intended to and does not present the financial position or changes in net position of Shiawassee Regional Educational Service District.

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts (if any) shown on the Schedule represent adjustments or credit made in the normal course of business to amounts reported as expenditures.

The School District has elected not to use the 10 percent de minimus indirect cost rate to recover costs as allowed under the Uniform Guidance.

### **NOTE 2 - OTHER DISCLOSURES**

Management has utilized the Cash Management System Grant Auditor Report in preparing the Schedule of Expenditures of Federal Awards.

### **NOTE 3 - RECONCILIATION OF REVENUE REPORTED IN THE FINANCIAL STATEMENTS**

Total federal expenditures per Schedule of Expenditures of	
Federal Awards	\$ 4,277,153
Add:	
MI Safer Schools: Health Resource Advocates for Sustained	
In-Person Learning passed through by Shiawassee County	
Department of Public Health	 729,216
Revenues per financial statements - federal sources	\$ 5,006,369

### NOTE 4 - (UNAUDITED) DONATED PERSONAL PROTECTIVE EQUIPMENT

For the year ended June 30, 2023, the School District received immaterial amounts of personal protective equipment from various donors.